



# **EMAKHAZENI LOCAL MUNICIPALITY**

## **VIREMENT POLICY 2024/25**

## 1. Background and Purpose

1.1 Virement is the process of transferring funds from one-line item of a budget to another, however this can only take place within a function or sub-function and the same source of funding. The term is derived from a French word meaning a commercial transfer.

1.2 Each year, the Municipality produces an annual budget which must be approved by Council. In practice, as the year progresses, circumstances may change so that certain estimates are under-budgeted and others over-budgeted due to unforeseen circumstances ( for example, due to the occurrence of disasters), savings and reduced revenue projected. As a result, it becomes necessary to transfer funds between votes and line items. It is not practical to refer all transfers between line items within a specific vote to the Council, and as the Local Government: Municipal Finance Management Act (“MFMA”) is largely silent on such transfers, it is necessary to establish a policy which governs the administrative transfer between line items.

1.3 The purpose of this policy is therefore to provide a framework whereby transfers between line items within functions and sub-functions of the operating budget may be performed with the approval of certain officials.

## 2 Application of Policy

2.1 This policy applies only to transfers between line items within functions and sub-function of the Municipality’s operating budget.

2.2 Section 28(2) (d) states that *“An adjustments budget...may authorise the utilisation of projected savings in one vote towards spending in another vote.”*

2.3 Transfers between votes may therefore be authorised only by the Council of the Municipality.

2.4 This policy shall not apply to transfers between or from capital projects or items and no such transfers may be performed under this policy.

2.5 The policy shall not apply to transfers to and from the repairs and maintenance project in the project segment.

2.6 The policy shall not apply to transfers within transfers with different funding sources.

2.7 Any deviation from or adjustment to an annual budget or transfer within a budget which is not specifically permitted under this policy or any other policy may not be performed unless approved by the council through an adjustments budget.

### **3. Authorisation of Virements**

A transfer of funds from one-line item to another under this policy may, subject to the provisions of this policy, be authorised as follows:

3.1 Transfers up-to R200 000, must be authorised by the Manager: Budget and Reporting after consultation with the Chief Financial Officer;

3.2 Transfers from R200 001 to R300 000 must be authorised by the Chief Financial Officer.

3.3 Transfers above R300 000, must be authorised by Municipal Manager, after consultation with the Chief Financial Officer.

3.4 Any other transfers or movements of funds will be addressed in terms of the relevant legislation or in terms of section 28 of the Municipal Finance Management Act No. 56 of 2003.

#### **4. Limitations on amount of Virement**

A transfer of funds from one line item to another may take place only if savings within the first-mentioned line item are projected, and such transfer may, subject in any event to the provisions of this policy, not exceed the amount of such projected savings.

#### **5. Further Restrictions on Virement**

5.1 A transfer of funds between line items shall not be permitted under this policy if the effect thereof would be to:

5.1.1 Contravene any policy of the Municipality; or

5.1.2 Alter the approved outcomes or outputs of an Integrated Development Plan; or

5.1.3 Result in any adjustment to the Service Delivery and Budget Implementation Plan.

5.2 No transfer of funds shall be permitted if same were to result in any change to the staff establishment of the Municipality, except if the Municipal Manager approves of such change.

5.3 If any line item has been specifically ring-fenced, no transfer of funds may be made under this policy to or from such line item.

5.4 Transfers of funds may not be made under this policy between or from capital items or projects.

5.5 To the extent that it is practical to do so, transfers within the first three months and the last month of the financial year should be avoided.

- 5.6 By definition, transfers may not be made under this policy from a line item administered by one department to a line item administered by another.
- 5.7 In accordance with Section 30 of the MFMA, no transfer of funds may be made from a line item of a budget for a particular year to a line item of a budget for a subsequent year.
- 5.8 The transfer of funds in any year in accordance with this policy shall not give rise to any expectations of a similar transfer occurring in a subsequent year.
- 5.9 No funds can be transferred between the different types of budget funding (E.g. virements can only be made from equitable share to equitable funding segments).
- 5.10 No virement may be made where it would result in over expenditure of line item (Section 32 MFMA)
- 5.11 No virement shall create new capital projects without the approval of the Municipal Council.
- 5.12 If the virement relates to an increase in the work force establishment, then the Council's existing recruitment policies and procedures will apply.
- 5.13 An approved virement does not give expenditure authority and all expenditure resulting from virements must still be subjected to the provisions of supply chain management policy.
- 5.14 No transfer of funds shall be made if such transfer would constitute a transgression or contravention of any statute, regulation or other law, any policy, directive or guideline binding upon the Municipality, or the avoidance by the Municipality of any obligation imposed upon it by contract or any other cause.

5.15 The approval of any transfer shall not *per se* constitute expenditure authority, and all expenditure resulting from approved transfers must, to the extent that same is applicable, be carried out in accordance with the Municipality's Supply Chain Management Policy.

## **6 Procedure for Virement**

6.1 Proposals for transfers may be made by the Head of Department concerned.

6.2 The Municipal Manager shall prescribe a form on which all proposals for transfers of funds under this policy shall be made, which form shall include, but not be limited to, provisions for the following:

6.2.1 the name of the department concerned;

6.2.2 descriptions of the line items from and to which the transfer is to be made;

6.2.3 the amount of the proposed transfer;

6.2.4 the cause of the saving in the line item from which the transfer is to be made;

6.2.5 the justification for the transfer;

6.2.6 a description of any consequences that such transfer may have for the Integrated Development Plan or the Service Delivery and Budget Implementation Plan.

6.3 Each proposal for a transfer shall be submitted by the Head of Department concerned to the Chief Financial Officer and if:

6.3.1 the amount of the transfer does not exceed the amount referred to in section 3.1 and the transfer is not between functions, the Manager: Budget and Reporting shall:

6.3.1.1 approve the proposal, or

6.3.1.2 reject the proposal; or

6.3.1.3 refer the proposal to the Chief Financial Officer for approval or rejection;

6.3.2 the amount of the transfer does not exceed the amounts referred to in section 3.1 and 3.2 but the transfer is between functions, or if it falls

within the range of amounts referred to in section 3.3, the Chief Financial Officer shall refer the proposal to the Municipal Manager who, after consultation with the Chief Financial Officer, shall approve or reject the proposal;

6.3.3 the amount of the transfer falls within the range of the amounts referred to in section 3.3, the Chief Financial Officer shall refer the matter to the Municipal Manager who shall, after consultation with the Chief Financial Officer either approve or reject the transfer;

6.4 Upon a proposal for transfer being approved, such transfer shall be implemented subject to compliance with the Municipality's Supply Chain Management Policy.

## **7 Reporting**

The Municipal Manager shall submit a report on all transfers made under this Policy to the Mayor every quarter.

## **10. General**

The Municipal Manager shall be responsible for the implementation and administration of this Policy.

## **11. Implementation**

This Policy shall come into effect on 1 July 2023